

Message Text

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ORIGIN SS-25

INFO OCT-01 ADP-00 NSCE-00 SSO-00 /026 R

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DRAFTED BY EA/ PRCM: CWFREEMAN, JR

APPROVED BY S - THE SECRETARY

P - WJPORTER EUR/ SOV - JFMATLOCK

EA - MGREEN L/ EA - EVERVILLE

EA - RLSNEIDER EUR/ SOV - JSROY

IO - MFHERZ EA/ PRCM - WGMETSON, JR

SCA - BWATSON L/ M/ SCA - HFHAMWELL, JR

S/ S - MR. ELIOT EA/ PRCM - RAHOLMES

EA/ PRCM - RWSULLIVAN EA/ PRCM - ALESJENKINS

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FM SECSTATE WASHDC

TO USMISSION USUN NEW YORK IMMEDIATE

S E C R E T STATE 056186

EXDIS

E. O. 11652: GDS

TAGS: PFOR, MG

SUBJECT: ESTABLISHMENT OF DIPLOMATIC RELATIONS WITH
THE MONGOLIAN PEOPLE' S REPUBLIC

FOR AMBASSADOR SCHAUFLE

1. THE PRESIDENT HAS APPROVED A RECOMMENDATION THAT WE
BEGIN NEGOTIATIONS WITH THE MONGOLIAN PEOPLE' S REPUBLIC
(MPR) LEADING TO ESTABLISHMENT OF DIPLOMATIC RELATIONS
AND THE RECIPROCAL EXCHANGE OF EMBASSIES BETWEEN
WASHINGTON AND ULAANBAATAR. SIMULTANEOUS WITH THE
NEGOTIATION OF DIPLOMATIC RELATIONS WE PLAN, THROUGH
EXCHANGES OF NOTES, TO STIPULATE ARRANGEMENTS FOR THE
ACQUISITION AND SUITABLE MODIFICATION OF EMBASSY
BUILDINGS AND THE FACILITIES OF THE WORK OF OUR MISSION
IN ULAANBAATAR AND THE EXERCISE OF CONSULAR FUNCTIONS IN
THE MPR. COPIES OF THESE DOCUMENTS AND A DRAFT JOINT
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COMMUNIQUE ARE BEING POUCHED SEPARATELY TOGETHER WITH A
COPY OF THE PARA ON THE MPR FOR YOUR INFORMATION.

2. REQUEST YOU SEEK AN EARLY OPPORTUNITY TO MEET PRIVATELY WITH THE MONGOLIAN PERMREP (PUNTSAGNOROV) TO MAKE THE FOLLOW-POINTS:

(1) STATE THAT WE HAVE TAKEN NOTE OF THE DESIRE OF THE MPR TO ESTABLISH DIPLOMATIC RELATIONS WITH THE US;

(2) NOTE THAT THIS DESIRE WAS MOST RECENTLY EXPRESSED BY MR. NYAMDOO, CHIEF OF THE LEGAL SECTION OF THE MPR FOREIGN OFFICE IN A PRIVATE CONVERSATION WITH THE DEPUTY DIRECTOR OF THE DEPARTMENT OF STATE'S OFFICE OF PEOPLE'S REPUBLIC OF CHINA AND MONGOLIA AFFAIRS (EA/ PRCM), ROGER W. SULLIVAN, DURING THE RECENT WILDLIFE CONFERENCE IN WASHINGTON. AT THAT TIME, MR. SULLIVAN INFORMED MR. NYAMDOO THAT ANY DECISION TO NEGOTIATE THE ESTABLISHMENT OF DIPLOMATIC RELATIONS BETWEEN THE US AND MPR WOULD HAVE TO BE MADE BY THE PRESIDENT AND THAT NO SUCH DECISION HAD BEEN MADE;

(3) INFORM THE MPR PERMREP THAT THE PRESIDENT HAS NOW APPROVED NEGOTIATIONS FOR THE ESTABLISHMENT OF DIPLOMATIC RELATIONS WITH THE MPR.

(4) NOTE THAT, IN HIS CONVERSATION WITH MR. SULLIVAN, MR. NYAMDOO EXPRESSED THE OPINION THAT SHOULD NEGOTIATIONS FOR DIPLOMATIC RELATIONS TAKE PLACE THEY COULD APPROPRIATELY BE HELD THROUGH THE UN PERMREPS OF THE TWO COUNTRIES IN NEW YORK;

(5) ASK THAT THE MPR PERMREP CONFIRM THAT THIS IS APPROPRIATE AND POSSIBLE;

(6) STATE THAT WE BELIEVE THAT SIMULTANEOUS WITH THE ESTABLISHMENT OF DIPLOMATIC RELATIONS THE US AND MPR SHOULD ALSO CONCLUDE AN AGREEMENT THROUGH AN EXCHANGE OF DIPLOMATIC NOTES, ON THE EXERCISE OF CONSULAR FUNCTIONS BY OUR RESPECTIVE EMBASSIES. AT THE SAME TIME WE BELIEVE IT WOULD BE USEFUL TO AGREE THROUGH AN EXCHANGE OF DIPLOMATIC NOTES TO CERTAIN CONCRETE MEASURES TO FACILITATE THE WORK OF THE PROPOSED DIPLOMATIC MISSIONS OF OUR TWO COUNTRIES AND TO PROVIDE FOR THE ACQUISITION OF EMBASSY PREMISES AND HOUSING FOR MISSION STAFF IN THE CAPITALS OF THE TWO COUNTRIES.

(7) REQUEST THAT THE MPR PERMREP SEEK CONFIRMATION FROM HIS GOVERNMENT THAT PROCEEDING ALONG THESE GENERAL LINES WOULD BE ACCEPTABLE TO THE MPR;

(8) STATE THAT WHEN THE PERMR EP HAS RECEIVED SUCH
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CONFIRMATION FROM HIS GOVERNMENT YOU WILL BE PREPARED TO PROVIDE HIM WITH A DRAFT JOINT COMMUNIQUE, DRAFT EXCHANGE OF NOTES RELATING TO THE EXERCISE OF CONSULAR FUNCTIONS BY THE MISSIONS OF OUR TWO COUNTRIES AND AN EXCHANGE OF NOTES RELATING TO THE FACILITATION OF THE WORK OF DIPLOMATIC MISSIONS AND THE ESTABLISHMENT OF EMBASSIES. IN ORDER TO SPEED REFERRAL OF THESE DOCUMENTS TO ULAANBAATAR WE PLAN TO PROVIDE INFORMAL RUSSIAN LANGUAGE TRANSLATIONS ALONG WITH THE ENGLISH TEXT.

(FYI - WE HAVE NO INFORMATION HERE ON ENGLISH- INTER-
PRETING CAPABILITIES OF MPRMUN. DEPARTMENT CAN PROVIDE
RUSSIAN LANGUAGE INTERPRETER TO YOU FOR LATER, SUBSTAN-
TIVE DISCUSSION OF DRAFT AGREEMENT AND, IF YOU CONSIDER
IT DESIRABLE, WOULD BE PREPARED TO PROVIDE INTERPRETER
FOR YOUR INITIAL MEETING. END FYI)

3. WHEN AND IF MPR PERMREP CONFIRMS THAT MPR PREPARED
TO NEGOTIATE ESTABLISHMENT OF DIPLOMATIC RELATIONS,
CONSULAR AGREEMENT, AND AGREEMENT RELATING TO DIPLOMATIC
WORK AND PREMISES OF DIPLOMATIC MISSIONS, REQUEST YOU
DELIVER DRAFT DOCUMENTS TO HIM AND STATE THAT, UPON DUE
NOTICE, DEPARTMENT PREPARED TO DISPATCH SMALL TEAM OF
EXPERTS ON THESE SUBJECTS TO JOIN YOU IN CLARIFYING ANY
POINTS WHICH THE MPR WISHES TO RAISE CONCERNING THESE
DOCUMENTS. YOU SHOULD FURTHER POINT OUT THAT WE PRE-
PARED TO MOVE RAPIDLY TO AGREEMENT ON BASIS OF THE
DRAFTS WE HAVE SUBMITTED. REQUEST THE MPRMUN INFORM
YOU WHEN THEY ARE PREPARED TO DISCUSS THE DRAFTS IN
ORDER THAT MEETINGS CAN BE SCHEDULED.

4. SHOULD MPR NOT AGREE TO NEGOTIATION OF EXCHANGE OF
NOTES AS OUTLINED, YOU SHOULD INFORM MPR PERMREP THAT
YOUR INSTRUCTIONS ARE LIMITED TO NEGOTIATION OF DIPLO-
MATIC RELATIONS AND EXCHANGE OF MISSIONS ON THE BASIS
OF SIMULTANEOUS NEGOTIATION OF THESE AGREEMENTS, AND
INFORM HIM THAT YOU WILL HAVE TO SEEK INSTRUCTIONS FROM
YOUR GOVERNMENT AS TO HOW TO PROCEED. YOU SHOULD NEVER-
THELESS HAND OVER THE DRAFTS OF THE AGREEMENTS, INDICAT-
ING THAT WE BELIEVE THAT IT SHOULD BE POSSIBLE SPEEDILY
TO REACH AGREEMENT ON THIS BASIS.

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(FYI - WE CONSIDER IT ESSENTIAL THAT WE PROVIDE FOR
ADEQUATE CONSULAR PROTECTION FOR OUR CITIZENS IN THE MPR.
THE MPR IS NOT A PARTY TO THE VIENNA CONVENTION ON CON-
SULAR RELATIONS. IN VIEW OF THE DIFFICULT LIVING CON-
DITIONS IN THE MPR AND THE LOGISTICAL PROBLEMS WE WILL
FACE IN ESTABLISHING AN EMBASSY IN ULAANBAATAR, IT IS ALSO
DESIRABLE TO AGREE ON CERTAIN GROUND RULES UNDER WHICH WE
CAN OPERATE THERE, E. G., SIZE OF THE MISSION, ASSISTANCE
IN ACQUIRING ADEQUATE EMBASSY PREMISES AND HOUSING, ETC.
OUR BARGAINING POSITION ON THESE MATTERS IS BEST AT THE
TIME OF THE ESTABLISHMENT OF DIPLOMATIC RELATIONS. END FYI)

5. YOU WILL NOTE THAT DRAFT COMMUNIQUE OMITTS ANY REFER-
ENCE TO QUESTION OF RECOGNITION. WE HAVE, AS YOU KNOW,
BEEN DOWNPLAYING QUESTION OF RECOGNITION OF GOVERNMENTS.
MONGOLIAN SITUATION, HOWEVER, INVOLVES QUESTION OF

RECOGNITION OF A STATE AS WELL AS QUESTION OF RECOGNITION OF GOVERNMENT. WE WILL, IF QUERIED AS TO WHETHER ESTABLISHMENT OF DIPLOMATIC RELATIONS MEANS WE RECOGNIZE THE MP, REPLY IN AFFIRMATIVE. MONGOLIANS COULD, OF COURSE, SIMILARLY REPLY THAT THIS WAS UNDERSTOOD AND WE WOULD HOPE THIS WOULD BE SUFFICIENT FOR THEIR PURPOSES.

6. REQUEST YOU NOTIFY DEPARTMENT IMMEDIATELY OF TIME AND DATE OF APPOINTMENT WITH MONGOLIANS. ROGERS

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<< END OF DOCUMENT >>

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